

# Annual Finance Policy Reports

*Board of Trustees Finance Committee  
August 27, 2019*

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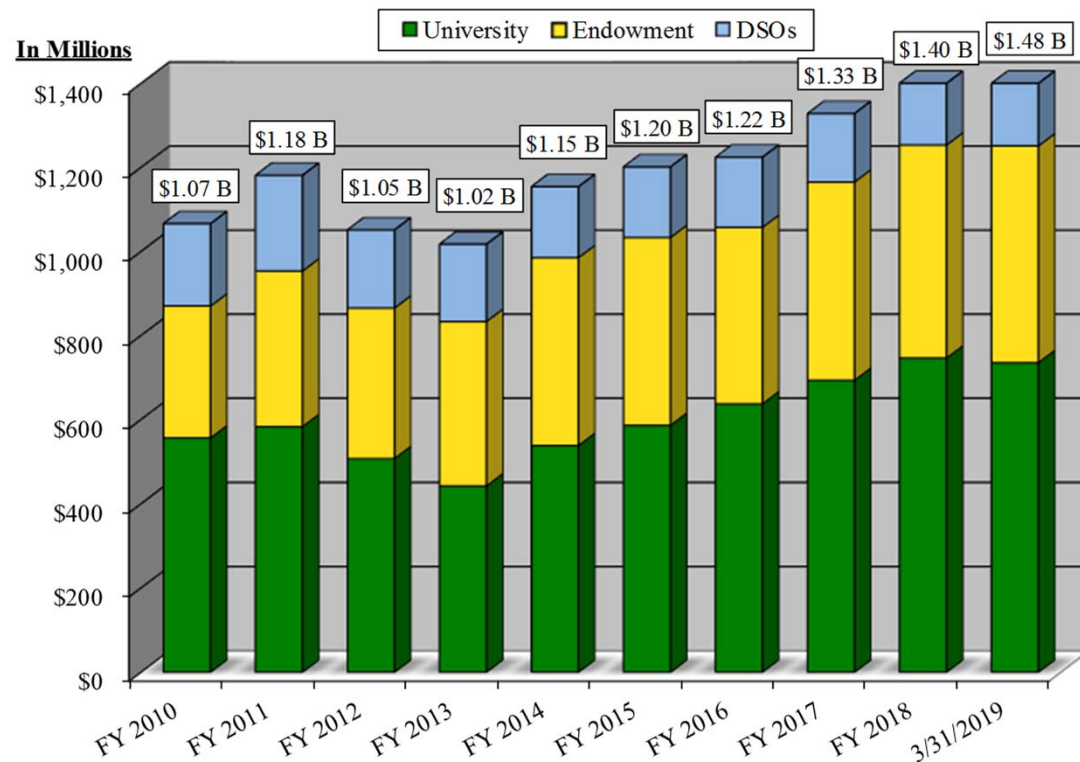
# Annual Investment Report

## USF SYSTEM PORTFOLIOS – GOVERNANCE AND OVERVIEW

- **All Investment Portfolios Governed by the Board of Trustees Investment Policy**
  - 9 Operating Portfolios / 1 Endowment Portfolio
- **All Investment Portfolios Governed by Investment Committees**
- **Central Oversight of All Investment Portfolios**

- **Combined USF System Portfolio – \$1.5 Billion, Up \$80 Million over 2018**

**All Portfolios in Compliance with BOT Investment Policy**



**Asset Allocations  
within Policy Limits**

**USF SYSTEM PORTFOLIOS – Balances as of 3/31/19**

(In Thousands)	Combined <sup>1</sup>	Endowment	Operating Funds										
			FOUNDATION	UNIVERSITY	FINANCING	FOUNDATION	UMSA/MSSC	HPCC	RESEARCH	ALUMNI	APPLIED ENGINEERING	SUNDOME	
<b>ASSET CLASS</b>	<b>USF TOTAL INVESTMENTS</b>	<b>FOUNDATION</b>											
Cash and Equivalents	\$234,671			\$115,600	\$74,686	\$28,900	\$5,799	\$4,445	\$4,150	\$237	\$201	\$865	
<b>SHORT TERM INVESTMENTS</b>													
S-T Corporate Bonds	\$325,035			\$262,500		\$50,550	\$5,835		\$6,150	\$370			
S-T Government Bonds	\$195,989			\$168,600		\$16,850	\$10,539			\$124			
<b>TOTAL SHORT TERM INVESTMENTS</b>	<b>\$521,024</b>	<b>\$0</b>		<b>\$431,100</b>	<b>\$0</b>	<b>\$67,400</b>	<b>\$16,374</b>	<b>\$0</b>	<b>\$6,150</b>	<b>\$494</b>	<b>\$0</b>	<b>\$0</b>	
<b>LONG TERM INVESTMENTS</b>													
L-T Corporate Bonds	\$141,438	\$106,128		\$31,500		\$3,062	\$1,610		\$7,500	\$1,453			
Foreign Fixed Income													
Domestic Equities	\$285,482	\$185,020		\$95,200		\$5,337	\$1,962		\$12,400	\$2,533			
International Equities	\$141,931	\$101,834		\$33,200		\$2,938	\$660		\$6,000	\$1,394			
Emerging Markets	\$47,311	\$33,945		\$16,100		\$979	\$2,303		\$2,000	\$465			
Real Assets	\$65,550	\$51,917		\$12,100		\$1,498	\$1,533		\$2,600	\$711			
Direct Investments	\$37,644	\$37,644		\$0		\$1,086	\$0		\$1,900	\$515			
<b>TOTAL LONG TERM INVESTMENTS</b>	<b>\$719,356</b>	<b>\$516,488</b>		<b>\$188,100</b>	<b>\$0</b>	<b>\$14,900</b>	<b>\$8,068</b>	<b>\$0</b>	<b>\$32,400</b>	<b>\$7,071</b>	<b>\$0</b>	<b>\$0</b>	
<b>TOTAL CASH and INVESTMENTS as of 3/31/2019</b>	<b>\$1,475,051</b>	<b>\$516,488</b>		<b>\$734,800</b>	<b>\$74,686</b>	<b>\$111,200</b>	<b>\$30,241</b>	<b>\$4,445</b>	<b>\$42,700</b>	<b>\$7,802</b>	<b>\$201</b>	<b>\$865</b>	

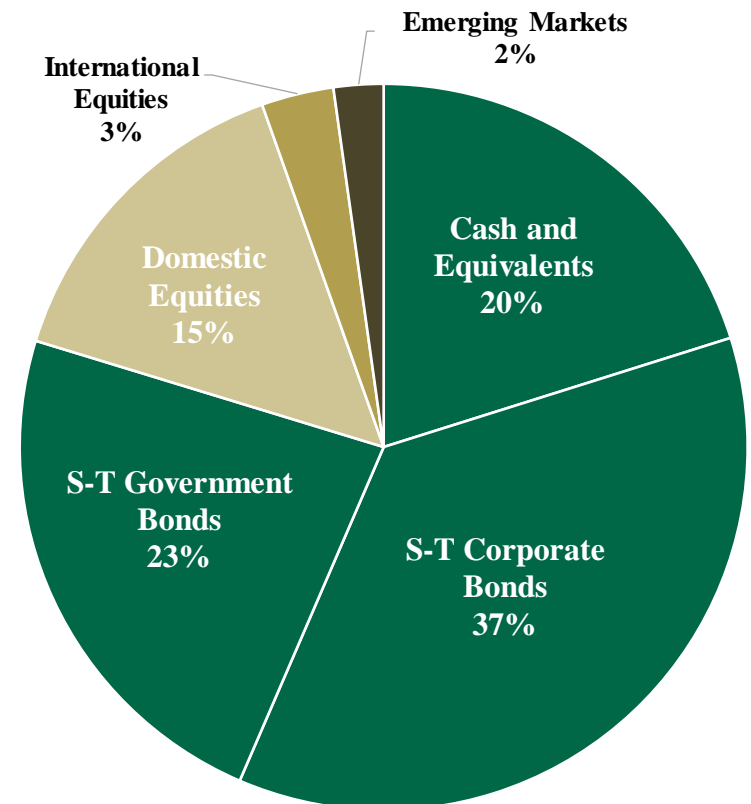
1 FOUNDATION Operating Funds totaling \$14,900,000 invested in the ENDOWMENT Fund are eliminated in the Combined Investment balances.

RESEARCH FOUNDATION Operating Funds totaling \$25,700,000 invested in the ENDOWMENT Fund are eliminated in the Combined Investment balances.

ALUMNI ASSOCIATION Operating Funds totaling \$7,777,000 invested in the Foundation OPERATING and ENDOWMENT Funds are eliminated in the Combined Investment balances.

## UNIVERSITY PORTFOLIO – SAFETY, LIQUIDITY, RETURN

- **Provide Liquidity to Fund University Operations – \$2.0 Billion in Annual Expenditures**
  - 100% of investments can be accessed on a next-day basis
  
- **Preserve Capital – Invested State Funds and Reserves**
  - 80% of the Portfolio is held as bonds and cash equivalents
  - 20% of the Portfolio is prudently invested in equity risk assets
  
- **Achieve Positive Absolute Return in All Market Conditions – Balance Risk and Return**
  - Low volatility of bond funds (1.1 std dev) more than offsets volatility of equity funds (10.1 std dev)
  - Modeled investment returns:
    - 80% probability of positive returns over 12 months
    - 95% probability of positive returns over 3 years
    - Nearly 100% probability over 5 years
  - Actual investment results:
    - Positive returns for all fiscal years, despite 11 negative quarters
  
- **Provide Key Support for Moody’s and Standard & Poor’s Ratings**



## UNIVERSITY PORTFOLIO – FY 2019 PERFORMANCE VS BENCHMARKS

**As of June 30, 2019**

Asset Class	Market Value	1-Yr Return	3-Yr Return	5-Yr Return	Since Inception
<b>Total Assets</b>	<b>\$769.9 M</b>	<b>5.5%</b>	<b>3.8%</b>	<b>2.6%</b>	<b>3.1%</b>
Total Assets Benchmark		5.4%	3.8%	2.6%	2.8%
Value Add		0.1%	0.0%	0.0%	0.3%

<b>Total Long-Term Pool</b>	<b>\$149.7 M</b>	<b>6.7%</b>	<b>10.0%</b>	<b>5.3%</b>	<b>7.6%</b>
Long-Term Benchmark		6.2%	9.8%	5.4%	6.6%
Value Add		0.5%	0.2%	<b>(0.1%)</b>	1.0%
Domestic Equity	\$109.7 M	10.3%	14.1%	10.7%	13.9%
International Equity	\$23.7 M	3.9%	9.7%	3.0%	6.0%
Emerging Markets	\$16.3 M	3.3%	9.3%	2.3%	4.4%

<b>Total Intermediate Pool</b>	<b>\$471.5 M</b>	<b>5.8%</b>	<b>2.2%</b>	<b>2.2%</b>	<b>2.8%</b>
Intermediate Benchmark		5.3%	1.7%	1.8%	2.3%
Value Add		0.5%	0.5%	0.4%	0.5%
Fixed Income - Government	\$171.7 M	5.3%	1.7%	1.8%	2.3%
Fixed Income - Corporate	\$299.8 M	6.2%	2.5%	2.4%	3.0%

<b>Cash and Equivalents</b>	<b>\$148.7 M</b>	<b>2.2%</b>	<b>1.2%</b>	<b>0.8%</b>	<b>0.7%</b>
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## UNIVERSITY PORTFOLIO – PERFORMANCE SINCE 2008

- **Investment Returns have been Stable and Positive in Every Year, Despite Market Volatility**
  - Delivered positive annual returns in down years for equity markets (2012, 2015, 2016) (see below)
  - Portfolio has modest equity-beta and active manager risk
  - Prudent allocation to equities added +190 bps to performance since inception (added \$99 M)
- **University Approved 20 New Investment Managers and Terminated 11 since 2008**
- **In FY 2019, closed out REIT and Energy positions, terminated Alternative and Foreign Equity Managers, added to S&P 500 position and sold portion of Corporate Bonds**

### 10-Year Risk Adjusted Returns

	<u>Return</u>	<u>Std Dev</u>	<u>Sharpe</u>
▪ USF Portfolio –	4.5%	3.5%	1.17%
▪ S&P 500 Index –	15.9%	12.7%	1.20%
▪ Barclay’s Agg –	3.8%	2.8%	1.17%

12-Month Performance	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018	FY 2019 (Preliminary)
<b><u>UNIVERSITY PORTFOLIO</u></b>										
Annual Investment Income (Loss)	\$27 M	\$21 M	\$10 M	\$14 M	\$27 M	\$6 M	\$10 M	\$25 M	\$18 M	\$37 M

Annualized Return - Equities	4.3%	19.1%	(4.7%)	13.1%	18.3%	(0.1%)	(2.6%)	14.5%	9.0%	6.7%
Annualized Return - Fixed Income	9.7%	2.4%	2.3%	0.8%	1.1%	0.9%	2.4%	0.9%	0.0%	5.8%
<b>Total Annualized Return</b>	<b>4.8%</b>	<b>3.3%</b>	<b>1.6%</b>	<b>2.7%</b>	<b>2.1%</b>	<b>0.7%</b>	<b>1.1%</b>	<b>3.5%</b>	<b>2.4%</b>	<b>5.5%</b>



## UNIVERSITY PORTFOLIO – NEAR-TERM INITIATIVES

- **Manage Portfolio Exposure to Various Risks:**
  - Market volatility, interest rate risk, foreign market risk, foreign currency risk, investment liquidity risk, active manager risk
  - Structuring portfolio to balance these risks
  
- **Maintain Optimum Liquidity**
  
- **Monitor Investment Managers**
  
- **Active Assessment of Market Exposures**
  
- **Investment Discipline: Will Not Chase Yield by Accepting Higher Risk**



# Annual Debt Management Report

## DEBT OBJECTIVES – GOVERNANCE, COMPLIANCE, RATINGS, COST

- **Prudent Governance – Board of Trustees and Financing Corporation**

- Effective BOT Debt Management Policy and Management Practices
- Effective BOT and DSO Boards
- Expert Management Team

*Managing Compliance with USF BOT Debt Management Policy, BOG Regulations, State Statutes, Federal SEC / IRS Laws, Covenant Requirements, Continuing Disclosure Requirements.*

- **Maintain AA Moody’s and Standard & Poor’s Credit Ratings**

- Access Capital Markets on Attractive Terms

- **Effective Use of USF Debt Capacity**

- Strategic Prioritization of Projects
- Determination to Issue Direct Debt or use Public Private Partnerships

- **Manage Long-Term Cost of Capital and Financial/Credit Risks**

- Capitalize on Market Opportunities to Achieve Low Cost, Low Risk, Long-Term Financing

**Recent Examples of Responsive Management:**

- **Refunded BABs in January 2019**
  - \* Decision to refund made in November 2018
- **Issued new USFSP Housing Bonds in January 2019**
  - \* Decision to manage both public transactions simultaneously

## DEBT PORTFOLIO – FY 2019 TRANSACTIONS

- **Transactions Closed in FY 2019 – \$53 Million**
  - \$32.1 M Series 2018 – Issued New St. Petersburg Housing Bonds (Public)
    - 30 year, tax exempt, 3.99% fixed rate
  - \$16.5 M Series 2019 – Converted Series 2010B Housing Bonds (BABs) (Public)
    - NPV savings of \$1.8M (11.8% of bonds), 3.68% fixed rate
  - \$3.6 M Series 2019 – Issued New Conventional Mortgage – Purchase UDI Building in Research Park
    - 25 year, taxable, 4.33% fixed rate

**As of June 30, 2019**

<b>Program</b>	<b>Current Ratings Moody's / S&amp;P</b>	<b>Public / Private</b>	<b>Fixed / Variable</b>	<b>Taxable / Tax Exempt</b>	<b>Interest Rate</b>	<b>Total Outstanding</b>
Parking	Aa3 / AA-	Public Bonds	Fixed Rate	Tax Exempt	2.20%	\$14.9 M
Housing	A1 / A+	72% Public Bonds 28% Private Bonds / Loans	72% Fixed Rate 28% Variable w/ Swap	Tax Exempt	3.87%	\$206.1 M
Health	Not Rated	Private Bonds / Loans	Fixed Rate	Tax Exempt	3.07%	\$67.5 M
Athletics	Not Rated	Private Bonds / Loans	Fixed Rate	56% Tax Exempt 44% Taxable	4.09%	\$37.8 M
Marshall Center	Aa3 / AA-	Public Bonds	Fixed Rate	Tax Exempt	3.43%	\$31.1 M
Research	Not Rated	Private Bonds / Loans	95% Fixed Rate 5% Variable w/ Swap	95% Taxable 5% Tax Exempt	3.90%	\$20.7 M
Foundation	Not Rated	Conventional Mortgage	Fixed Rate	Tax Exempt	2.63%	\$5.1 M
<b>TOTAL USF &amp; DSO DEBT</b>		<b>49% Private Bonds / Loans 51% Public Bonds</b>	<b>85% Fixed Rate 15% Variable w/ Swap</b>	<b>90% Tax Exempt 10% Taxable</b>	<b>3.63%</b>	<b>\$383.2 M</b>

## DEBT PORTFOLIO – UPGRADES, TRANSACTIONS, RESTRUCTURING

- **10 Ratings Upgrades (plus recent *Positive Outlook* on all rated series by S&P)**
  
- **48+ Bond Transactions Closed – Total Exceeds \$1.8 Billion**
  - Issued only \$118 M of New Debt Over 10 Years
  - Total Debt at 6/30/19 – \$383 M, Down from Peak of \$454 M in 2011
  - Low Cost of Capital – 3.63%, Down from Peak of 4.28% in 2014
  - NPV Savings on Refundings / Conversions – +\$27 M
  
- **Debt Structure Managed to Reduce Risk and/or Capitalize on Market Opportunities**
  - Mix of Debt – Private (49%), Public (51%) – Changed from 100% Public Debt in 2009
  - Variable Rate Debt – \$59 M, 15% of Total Debt, Down from Peak of 65% in 2009
  - Interest Rate Swaps – \$59 M, Down from Peak of \$278 M in 2008

**Debt Structured Conservatively.  
Responsive to Market Opportunities.**

## DEBT MANAGEMENT – DELEVERAGING

(In Millions)	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018	FY 2019	Moody's Aa2 Medians FY 2018
<b>NEW DEBT</b>	\$10	\$52			\$20					<b>\$36</b>	
<b>TOTAL DEBT</b>	\$415	\$454	\$445	\$431	\$435	\$421	\$413	\$377	\$359	<b>\$383</b>	<b>\$1,087</b>
<b>LONG-TERM RATE</b>	3.96%	4.01%	4.00%	4.13%	4.28%	3.99%	3.91%	3.64%	3.68%	<b>3.63%</b>	

POLICY MEASURES	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018	FY 2019	Moody's Aa2 Medians FY 2018
<b><u>OPERATIONS</u></b>											
<b>Operating Cash Flow Margin (↑)</b>	7.1%	6.5%	1.1%	3.9%	10.2%	7.4%	7.3%	9.1%	<b>7.0%</b>		<b>11.3%</b>
<b>Operating Margin (↑)</b>	0.6%	0.3%	<b>-6.9%</b>	<b>-4.7%</b>	2.4%	0.1%	0.0%	2.0%	<b>-0.2%</b>		<b>3.3%</b>
<b><u>LIQUIDITY</u></b>											
<b>Cash &amp; Investments / Operating Exp (↑)</b>	0.72x	0.77x	0.62x	0.58x	0.65x	0.64x	0.64x	0.68x	<b>0.67x</b>		<b>0.69x</b>
<b>Monthly Days Cash on Hand (↑)</b>	195 days	204 days	173 days	167 days	202 days	197 days	200 days	213 days	<b>216 days</b>		<b>159 days</b>
<b><u>LEVERAGE</u></b>											
<b>Cash &amp; Investments / Debt (↑)</b>	1.6x	1.7x	1.5x	1.4x	1.6x	1.8x	1.9x	2.3x	<b>2.5x</b>		<b>1.3x</b>
<b>Debt Service Coverage (↑)</b>	3.8x	3.3x	<b>-0.1x</b>	1.1x	4.0x	2.7x	4.1x	4.8x	<b>4.0x</b>		<b>3.0x</b>
<b>Debt Service / Operating Exp (↓)</b>	1.9%	2.0%	2.0%	2.2%	2.2%	2.2%	1.5%	1.7%	<b>1.4%</b>		<b>4.0%</b>

## DEBT PORTFOLIO – NEAR-TERM INITIATIVES

- **USF Research Park Lab and Office Project - \$27 M**
  - Exceeds the BOT-Required 1.30x Debt Service Coverage (exceeds BOG 1.20x Requirement)
  - Approved by Financing Corporation and Board of Trustees
  - Scheduled for Approval by BOG in October 2019
  
- **Assess Debt Portfolio for Refinancing Candidates**
  
- **USF Sarasota-Manatee Student Housing Project – TBD; in Development**

# Annual Derivatives Report



## DERIVATIVES PORTFOLIO – WINDING DOWN SWAPS

- **Prudent Governance – Board of Trustees and Financing Corporation**
  - Effective BOT Derivatives Policy and Management Practices
  
- **Manage Long-Term Cost of Capital and Risk**
  - Hedged Variable Rate Bonds – Provides a Lower Cost of Capital – Requires Active Management
  - Matched Maturities of Bonds to Coincide with Maturing Swaps
    - \$219 M reduction in swaps over 11 years (79%)
  - Winding Down Swap Portfolio – No New Swaps Since 2007
    - 2 Swaps Currently Outstanding – \$59 M
    - 1 Swap will Expire in December 2019

**As of June 30, 2019**

Program	Swap Counterparty	Expiration Date	USF Optional Termination Rights	Collateral Posted	Fixed Swap Rate	Total Outstanding
Housing	Royal Bank of Canada	7/1/2037	Yes	\$3.75 M	3.94%	\$58 M
Research	Bank of America	12/1/2019	Yes	\$0	5.70%	\$1 M
<b>TOTAL USF DSO SWAPS</b>				<b>\$3.75 M</b>	<b>3.97%</b>	<b>\$59 M</b>

## DERIVATIVES PORTFOLIO – 14-Year Managed Trend

- **USF System Derivatives – \$59 Million (6/30/19)**

**Plan to Exit Remaining Swaps**

